

**Digital Policy Office**

**The Interoperability Framework for e-Government**

**[S18]**

Version: 23.0

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The Government of the Hong Kong Special Administrative Region  
of the People's Republic of China

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<b>Amendment History</b>				
<b>Change Number</b>	<b>Revision Description</b>	<b>Pages Affected</b>	<b>Revision Number</b>	<b>Date</b>
	Major updates to version 22.1 issued in July 2024 are as follows:		23.0	December 2024
1	Add OpenAPI v.3.1 as Recommended Standard under the interoperability area of “Simple functional integration in an open environment” in the Application Integration Domain.	7-2		
2	Replace PKCS #12 v1.0 with PKCS #12 v1.1 in Recommended Standard under the interoperability area of “Certificate import/export interface” in the Security Domain.	7-3		
3	Upgrade Domain Name System Security Extensions (DNSSEC) from Standard for future consideration to Recommended Standard under the interoperability area of “Domain name system (DNS) security” in the Security Domain.	7-15 7-18		

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## 1. EXECUTIVE SUMMARY

The Interoperability Framework (IF) supports the Government's strategy of providing client-centric joined-up services by facilitating the interoperability of technical systems between Government departments, as well as between Government systems and systems used by the public (including citizens and businesses).

The IF defines a collection of specifications aimed at facilitating the interoperability of Government systems and services. By bringing together the relevant specifications under an overall framework, IT management and developers can have a single point of reference when there is a need to identify the required interoperability specifications that should be followed for a specific project. By adopting these interoperability specifications, system designers can ensure interoperability between systems while at the same time enjoy the flexibility to select different hardware, and systems and application software to implement solutions.

The framework applies to both Government to Government interactions and Government to public interactions. It has no binding whatsoever on electronic interactions among members of the public (including businesses) themselves.

All new e-Government infrastructure systems, new Government to public (including businesses) systems, and new inter-Bureau and Department (B/D) systems must be developed based on the IF.

It is strongly recommended that all other new systems conform to the IF, as appropriate.

For existing systems, given the diversity of current platforms and systems, conformance to certain specifications may not be readily achieved. Existing systems are required to consider conformance to the IF only when there is a new requirement for government to public integration or inter-B/D integration, and only in respect of the modifications that specifically relate to external interfaces. Migration to the IF must be considered when a major functional change is being performed. In either case, connection or changes to existing systems are required to conform to the IF only when it is financially and functionally prudent to introduce compliance with the IF.

The development of an IF for e-Government is a long-term, ongoing strategy that must be continually reviewed and updated. Given the emergence of new business requirements and the pace of technological advancement, there are likely to be frequent changes to the specifications. The technical specifications under the IF will be reviewed every 6 to 12 months.

## 2. PURPOSE AND STRUCTURE OF DOCUMENT

This document describes the IF for the Government of the Hong Kong Special Administrative Region (HKSARG).

The information is arranged as follows:

- Section 3 provides an overview of the IF, including its objectives, and scope;
- Section 4 covers the management of the IF, including terms of reference for the governance bodies, membership criteria, and change management issues;
- Section 5 describes IF compliance, including compliance policy, responsibilities and procedures for exemption;
- Section 6 includes the principles underlying the recommendation of the IF technical standards;
- Section 7 lists the technical specifications selected for the identified interoperability areas. It also provides a list of the specifications under the IF;
- Section 8 lists the abbreviations and acronyms used in this document.

Feedback on this report is welcome, and comments may be addressed to:

The Interoperability Framework Coordination Group (IFCG)  
Digital Policy Office

E-mail: [ifcg@digitalpolicy.gov.hk](mailto:ifcg@digitalpolicy.gov.hk)

### 3. OVERVIEW OF THE INTEROPERABILITY FRAMEWORK

#### 3.1 THE NEED FOR AN INTEROPERABILITY FRAMEWORK

The development of the e-Government initiative is an on-going process of improving Government productivity and its provision of services to the public, enabled by technology.

A key business objective of current e-Government initiatives is to provide client-centric joined-up government services to the public, which requires the Government to be presented as a single organisation with the seamless flow of information, within legal bounds, across individual bureaux and departments (B/Ds) as necessary. An IF is essential to support the flow of information and to improve the coherence of information systems maintained by individual B/Ds.

The IF aims to define the set of specifications to facilitate Government systems to communicate and interoperate with other systems, both within Government and external to Government, efficiently and effectively. In addition, the IF promotes and fosters the adoption of eXtensible Markup Language (XML) to enable the exchange of data between applications.

In defining the IF for e-Government, we have studied international best practices, including the technical architecture and interoperability framework of other governments.

#### 3.2 SCOPE OF THE INTEROPERABILITY FRAMEWORK

A major area where the IF is applied is to facilitate two information systems to interact to fulfill some business functions. To enable two information systems to interoperate, they have to be implemented based upon a mutually agreed set of specifications covering both the **business aspects** (e.g. how the business activities of one party interact with those of its business partners, what the legal consequences of such interactions are, what information needs to be sent from one party to another, the semantics behind the exchanged information, etc.) and the **technical aspects** (e.g. what protocol and message format should be used to send information from one party to another).

The IF helps the two parties to work out these specifications more effectively. It covers:

- A set of technical standards and data standards that help define the interface across different systems;
- Guidelines for project teams to work out some of the business-oriented specifications, where it is feasible to provide guidelines in that area; and
- Other standards documents that define infrastructure architecture, conventions and procedures.

The technical standards are listed in Section 7 of this document. The data standards are being progressively developed in the form of Common Schemas. The Common

Schemas define the information model of data elements that are often used in e-government applications; they serve as reusable components for composing project-defined data specifications.

To help B/Ds work out their information exchange specifications (project-defined schemas) more effectively, the XML Co-ordination Group has developed an XML Schema Design and Management Guide. The Guide provides a business information modeling methodology to help B/Ds model business documents and to translate information models into XML. The Guide also provides a framework for the development and use of Common Schemas. This Guide is published under the IF document library.

Infrastructure architecture, conventions and procedures specifications supplement the technical standards and data standards to facilitate interoperability. For example, the “LAN Addressing and Naming Standards” should be followed when B/Ds connect to common services<sup>1</sup>, such as the Web Content Hosting (WCH) Services and the Government Communication Network (GCN). There are also common architecture specifications including the Government Network Architecture (GNA), Cloud Computing, Data Sharing, Mobile Applications and Information Security Reference Architectures that define the organisation and the relationship of the IT infrastructure components within the Government. B/Ds should refer to the Government Technology and System Architectures (GTSA) Framework<sup>2</sup> and adopt the reference architectures as appropriate for ensuring consistency of implementation and adherence to common standards and specifications.

Specifications under the IF are published on the ‘IT in Government Information Station’ (ITG InfoStation) homepage<sup>3</sup> on the Government-wide Intranet. B/Ds should refer to these when implementing e-Government services. IF specifications relevant to the public are also published on the Internet<sup>4</sup>.

By bringing together the relevant specifications under an overall framework, IT management and developers can have a single point of reference when there is a need to identify the required interoperability specifications that should be followed for a specific project. By adopting these interoperability specifications, system designers can ensure interoperability between systems while at the same time having the flexibility to select different hardware, and systems and application software to implement solutions.

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<sup>1</sup> With regard to the use of common services, B/Ds may refer to the ‘IT in Government Information Station’ (ITG InfoStation) homepage on the Government-wide Intranet for more information.

<sup>2</sup> <https://itginfo.ccgo.hksarg/content/gtsa/>

<sup>3</sup> <https://itginfo.ccgo.hksarg/content/if/index.htm>

<sup>4</sup>

[https://www.digitalpolicy.gov.hk/en/our\\_work/data\\_governance/policies\\_standards/interoperability\\_framework/](https://www.digitalpolicy.gov.hk/en/our_work/data_governance/policies_standards/interoperability_framework/)

### 3.3 IMPACT OF THE INTEROPERABILITY FRAMEWORK

The framework applies to both Government to Government interactions and Government to public interactions. It has no binding whatsoever on electronic interactions between members of the public (including organisations) themselves. Nevertheless, when members of the public build computer systems to interact with Government systems in the future, or when members of the public communicate with the Government electronically, the IF can provide the necessary specifications to enable effective interactions and communications between the private sector and the Government.

Internal Government B/Ds will feel the greatest impact of the IF. In the long term, the standards-based approach of the framework is intended to speed up the development of interoperating systems in B/Ds, for example, by reducing the amount of negotiation required for multiple parties to agree common specifications, allowing B/Ds to focus on the provision of value-added services. In the short to medium term, however, the impact of change resulting from compliance with the IF specifications might mean extra effort and cost. For example, it may be necessary to invest in XML-enabled middleware to integrate systems.

Due consideration has been given in the selection of technical specifications to technology, market trends, industry best practice and the current use of IT in Government in order to minimise the impact on B/Ds.

The impact of the Framework on external parties (citizens and businesses) will be less marked for a number of reasons:

- The principles used to select specifications for the IF have taken into account the availability of compliant solutions in the market, i.e. compliant solutions are readily available to the general public;
- Systems interfaces and access functionality will, particularly in the case of the public, be through browser-based systems and Internet technologies;
- Business-specific specifications will be determined with the help and agreement of the business sector itself.

## 4. MANAGEMENT OF THE INTEROPERABILITY FRAMEWORK

### 4.1 KEY REQUIREMENTS FOR MANAGEMENT MECHANISM

Appropriate management mechanisms are required to develop and manage the Common Schemas used within Government, as well as to ensure prompt review and update of the set of specifications that comprise the IF. These management mechanisms share several key requirements:

- They have to be sufficiently flexible to address the changes within the respective subject areas, such as technology changes;
- They have to address the fact that certain aspects, such as business specific conventions or technical specifications, would be more effectively owned and managed by business domain experts or dedicated specialist groups rather than under a common ownership; and
- Future changes to specifications could have profound impact not only on the Government, but also on individuals and organisations that need to interact with the Government. As such, there is a need for an effective consultation mechanism that allows the views from within the Government and the public to be channelled to the specialist groups responsible for managing the respective subject areas.

The overall IF, including the technical specifications, is managed by the **Interoperability Framework Co-ordination Group (IFCG)** and the management of Common Schemas is overseen by the **XML Co-ordination Group (XMLCG)**. The management mechanisms are described in the remainder of this section.

In addition, specialist groups in some B/Ds are taking the lead in developing interoperability standards for their respective industries (e.g. Computer-Aided-Drafting Standard for Works Projects, Common Spatial Units for Planning, Lands and Public Works Data). The IFCG will keep in close contact with these specialist groups and include relevant industry specific standards documents in the IF document library.

### 4.2 MANAGEMENT OF TECHNICAL SPECIFICATIONS

The overall IF, including the technical specifications, is managed by the Interoperability Framework Co-ordination Group (IFCG).

The Terms of Reference of the IFCG are:

- To advise the Commissioner for Digital Policy on the ongoing development and management of the Interoperability Framework;
- To co-ordinate the update of the Interoperability Framework to reflect technology advancement and application requirements;
- To monitor the effectiveness of the Interoperability Framework and suggest necessary enhancements;
- To promote and facilitate the adoption of the Interoperability Framework.

The IFCG comprises senior officers responsible for IT management in B/Ds, and may in future also include representatives from external organisations and experts in the field. Since the framework is designed to support future e-Government services, the IFCG is led primarily by the Digital Policy Office (DPO).

Specialist groups in the DPO, in turn, advise the IFCG on specific technical areas (e.g. the security specialists give advice on the security-related specifications).

The IFCG assigns individual specialist groups to lead the efforts in reviewing and recommending changes to specifications. The Government may adopt new specifications in the future. In this case, the IFCG will assign any new areas to the specialist groups, and where necessary establish additional specialist groups to advise on these new areas.

### 4.3 MANAGEMENT OF COMMON SCHEMAS

The framework for managing Common Schemas is specified in Part III of the XML Schema Design and Management Guide. Basically, a request for creating or changing a Common Schema would have to go through a consensus making process involving all interested B/Ds before the Common Schema would be registered. The XML Co-ordination Group (XMLCG) oversees the Common Schema management process. The XMLCG also develops pragmatic strategies to facilitate the effective adoption of XML in the HKSARG.

The Terms of Reference of the XMLCG are:

- To advise on strategies to facilitate the adoption of XML in the HKSARG;
- To advise on and facilitate the development of policies, guidelines and procedures to support the development and management of XML schemas for e-Government services;
- To advise on and facilitate the development and management of XML schemas for e-Government services; and
- To facilitate the sharing of experience in the use and implementation of XML.

The XMLCG reports to the Commissioner for Digital Policy and consists of experienced XML adopters in the public or private sector.

### 4.4 CHANGE MANAGEMENT

The IF specification documents are published on the ITG InfoStation homepage on the Government-wide Intranet. The IF specifications relevant to the public are also published on the Internet.

B/Ds or members of the public may request changes to the overall IF, including the technical specifications, by sending their change requests to the IFCG (e-mail: [ifcg@digitalpolicy.gov.hk](mailto:ifcg@digitalpolicy.gov.hk)).

The development of an IF for e-Government is a long-term, ongoing strategy that must be continually reviewed and updated. Given the emergence of new business

requirements and the pace of technological advancement, there are likely to be frequent changes to the technical standards. In order to facilitate the change cycle, the technical standards will be reviewed every 6 to 12 months.

B/Ds and relevant stakeholders will be consulted before changes to the specifications are finalised. Consultation will be conducted electronically via the ITG InfoStation and the Internet where relevant.

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## 5. COMPLIANCE

### 5.1 THE USE OF TECHNICAL SPECIFICATIONS AND COMMON SCHEMAS

Compliance with the IF is mandatory for all B/Ds, as appropriate, when exchanging information between, or interoperating with other B/Ds, citizens and businesses.

Compliance means B/Ds are required to use those technical specifications and matured Common Schemas, plus the guidelines, infrastructure architecture, conventions and procedures specifications listed in the IF document library, where these exist and where applicable. For new systems where existing technical specifications or Common Schemas do not address interoperability requirements, a request for change should be raised.

The IF defines the basic collection of specifications that system interfaces must comply with when those systems interact with the systems of other B/Ds or the public. Individual systems may, subject to business requirement, offer additional system interfaces on top of the basic requirement.

### 5.2 COMPLIANCE POLICY

All new e-Government infrastructure systems, new government to public (including businesses) systems, and new inter-B/D systems must be developed based on the IF.

It is strongly recommended that all other new systems (for example, intra-B/D systems) conform to the IF, as appropriate, to minimise the impact of future requirements to interoperate.

For existing systems, given the diversity of current platforms and systems, conformance to certain specifications may not be readily achieved. Existing systems are required to consider conformance to the IF only when there is a new requirement<sup>5</sup> for government to public integration or inter-B/D integration, and only in respect of the modifications that specifically relate to external interfaces. Migration to the IF must be considered when a major functional change is being performed. In either case, while the new business or functional requirements must be met in an effective manner, connection or changes to existing systems are required to conform to the IF only when it is financially and functionally prudent to introduce compliance with the IF.

Outsourcing of Government systems implementation is a growing trend. The IF will be applicable not only to systems owned by the Government but also those developed or implemented by vendors under the conditions that such systems connect to or have the potential to connect to other Government systems or systems of external parties. In such cases, compliance with the IF must be specified as a requirement for the interface component(s).

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<sup>5</sup> One example of such new requirement is a new format and manner requirement for electronic submission under the Electronic Transactions Ordinance (ETO).

Although the recommended specifications are provided only as a reference to the general public, the IF reflects the Government's preferred mechanism for communication with the public.

There are, however, a number of specifications intended to be relevant to electronic submissions under the Electronic Transactions Ordinance (ETO). These specifications will be promulgated, together with any additional requirements or relaxation necessary to fulfil B/Ds' operational need, through government notices to be published in relation to Format and Manner Requirements specified by the Permanent Secretary for Innovation, Technology and Industry pursuant to the ETO.

Upon the publication of a new version of the IF, consequential amendments to the Format and Manner Requirements, where necessary, will be specified by the Permanent Secretary and published through government notices on or after the effective date of that version of the IF. Therefore, B/Ds should ensure that their computer systems designated to accept electronic submissions from the public can support the relevant IF specifications before that version of the IF becomes effective.

### 5.3 COMPLYING TO NEW VERSIONS OF THE INTEROPERABILITY FRAMEWORK

New integration projects should comply with the version of the IF effective on the date the project seeks endorsement for project implementation. If the version of the IF has changed since the system was designed and the changes impact on the system design, then the project team is required to conduct a cost/benefit analysis to assess the feasibility of changing the system design to comply with the updated IF.

The same principle applies when the IF is updated during project implementation and the updated version impacts on that implementation. A cost/benefit analysis must be undertaken to assess the feasibility of changing the system specification to comply with the updated IF.

In certain circumstances, the benefits of compliance with the updated IF may outweigh the costs in which case it would be appropriate to adapt the design. In other circumstances it may not be feasible for a system under development to adapt its design to comply with the new version of the IF due to budget, time, and contractual constraints, in which case it would not be appropriate to comply with the updated IF. The objective of the cost/benefit analysis is to ensure that project teams assess the situation in the event that the new version of the IF impacts on their project under development. The result of the cost/benefit analysis should be endorsed by the Head of the IT Management Unit (or its equivalent).

Existing procedures should be followed to seek additional funding in the event that the cost/benefit analysis determines the system should comply with a later version of the IF and additional cost will be incurred.

## 5.4 WHO NEEDS TO UNDERSTAND COMPLIANCE

An understanding of the IF and requirements for compliance should be as broad as possible across Government. In particular, the following parties will need a strong understanding of the issues:

- E-Business co-ordinators within B/Ds – need to understand the IF at a high level and be aware that any systems involving interaction between B/Ds or between B/Ds and the public are required to comply with the IF at external system interfaces;
- Head of the IT Management Units (or its equivalent) in B/Ds – need a thorough understanding of the IF and the compliance policy to ensure appropriate compliance and to justify exemption if necessary;
- B/D IT project managers – need a thorough understanding of the IF to ensure projects achieve compliance as directed by the Head of the IT Management Unit (or its equivalent). As soon as the need for exemptions are identified, project managers are required to justify them in writing for approval by the Head of the IT Management Unit (for B/Ds without an IT Management Unit, the project manager should seek exemption approval from the Departmental Liaison Officer (DLO) from DPO), and report approved exemptions to the IFCG. They must also report on compliance with the IF when completing post-implementation departmental returns;
- Application developers – need a thorough understanding of the IF to adopt relevant specifications as directed during system design and development;
- Project approval authorities – need to understand the IF compliance policy and ensure that IF compliance is taken into account during the project approval process;
- Government IT suppliers: including technology, consultancy, and outsourcing providers – need a thorough understanding of the IF to ensure that solutions proposed to Government comply with the IF where appropriate;
- Project auditors and reviewers – need a high-level understanding of the IF to ensure that IF compliance is taken into account during the audit and review of projects.

## 5.5 RESPONSIBILITIES

Compliance will be self-regulated by individual B/Ds. Relevant stakeholders (e.g. project managers and application developers) should take individual responsibility for compliance.

Issues concerned with compliance with the IF should be raised with the IFCG. The Standing Office supporting the IFCG will provide information and answers to any queries raised by B/Ds on IF compliance.

## 5.6 PROCEDURES FOR EXEMPTION FROM COMPLIANCE

Where a system interface is applicable for IF conformance, should any IT project manager consider that there is a need to build the system's external interface using specifications that do not conform with those recommended in the IF, he / she is

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required to seek compliance exemption approval from the Head of the concerned IT Management Unit with justifications in writing. For B/Ds without an IT Management Unit, the project manager should seek exemption approval from their DLO from DPO.

The Head of the IT Management Unit (or the DLO) will use their professional judgement in approving exemption requests, and approval to exemptions has to be made explicitly in writing. The IFCG should be consulted in the event of uncertainty.

Although compliance to the IF is governed on a self-regulatory basis, exemptions approved by the Heads of the IT Management Units (or the DLO) need to be reported to the IFCG within 2 weeks of approval if those exemptions are related to the external system interface of:

- new infrastructural systems (e.g. a shared transaction portal);
- new Government to public systems;
- new inter-B/D systems.

Such reports will help the IFCG assess and improve as soon as practicable the applicability and effectiveness of the IF, with a view to developing a sustainable and pragmatic framework useful to B/Ds.

In addition, upon receipt of such reports, the Standing Office supporting the IFCG will work with the specialist groups to assess the impact of the exemption and take actions to improve the situation, where necessary.

Under certain circumstances, B/Ds may be required to seek approval for exemption from compliance because their systems need to comply with industry-specific technical standards (such as those issued by the International Civil Aviation Organisation) when they exchange information with some of their business partners. Under such circumstances, project teams of that B/D only need to make one single exemption request to cover all subsequent identically justified exemptions from that technical standard.

In the case of a joined-up project steered by a cross-departmental Project Steering Committee (PSC) which comprises a Member with technical background (the Senior Technical role in PRINCE terminology), then only one exemption report needs to be filed to the IFCG provided that the exemption report has:

- listed all the affected projects in all concerned B/Ds; and
- declared that this exemption request has been endorsed by the cross-departmental PSC.

There are circumstances where IF compliance should be considered but need not be mandated. In such circumstances, project teams are given the flexibility to assess various considerations and design the most suitable interface between systems. Given that the appropriateness of the interface design will undergo the project's quality assurance mechanism which will take IF conformance and other project specific requirements into consideration, deviation from the IF in such circumstances need not be reported as an exemption. These circumstances include:

- connection or changes to existing systems – in accordance with the principles specified in Section 6.1.3; and
- interaction between identically cloned systems which are controlled, designed and maintained by a single party – in accordance with the principle specified in Section 6.1.4

These circumstances will be reviewed from time to time to tie in with the trend of IT development in the Government. When in doubt, the IFCG should be consulted for clarification.

Although deviation from IF recommendations in these circumstances need not be reported as exemptions, such deviations must be documented in post-implementation departmental returns.

## 6. PRINCIPLES UNDERLYING THE RECOMMENDATION OF TECHNICAL STANDARDS

### 6.1 PRINCIPLES TO BE OBSERVED BY PROJECT TEAMS WITH REGARD TO THE USE OF THE IF TECHNICAL STANDARDS

#### 6.1.1 General

- a. If an interoperability area that fits a project's usage requirement is found in the IF, project teams should base their new implementations on IF recommendations, including remarks on how to select among multiple standards. For interoperability areas and scope of usage not covered in the IF, project teams should negotiate with their interaction counterparts and agree on the interface; in doing so, project teams should observe the principle that open standards should be adopted where applicable.

#### 6.1.2 Supporting multiple standards

- b. Different implementation choices and standards (including different versions of a standard) may be recommended under an interoperability area. Project teams should select the standard(s) that best fit their project requirements. Project teams should also decide whether to support different implementation choices and technical standards. In making this decision, project teams should assess the role and need of individual implementation, taking into consideration:
  - the computing environment of the interaction counterparts; and
  - whether it is cost-justified to support multiple implementation choices and standards.
- c. To maximize interoperability, a rule of thumb is that if an interface is targeted for **unknown counterparts** (i.e. in an **open** environment), the implementation should try to support as many **effective** implementation choices and recommended standards as possible, unless the cost precludes the need to do so.
- d. To better align with technology and market trends, when a new standard co-exist with an older version under IF recommendations, new implementations should try to support the new version as far as possible. And where backward compatibility solution exists, such solution should be implemented and tested, where necessary and applicable.

#### 6.1.3 Managing existing systems

- e. As project teams manage **major** changes to existing systems, they should take into account technology and market trends and assess how to implement the changes cost-effectively. Since the IF is kept in line with technology and market trends, it will serve as a good reference for project teams.

- f. New connections to existing systems should take a pragmatic approach in respect of IF conformance; conformance to the IF should be considered when a cost/benefit analysis indicates merits in adopting IF standards.

#### 6.1.4 Interaction between identically cloned systems that are controlled, designed and maintained by a single party

- g. When a single party designs a common application for running in different B/Ds and the identically cloned systems running in different B/Ds interact with each other, even though that single party has total control over the implementation and maintenance of those systems, it should also design the system interface to conform to the IF as far as practical, because this will allow more flexibility for further development. However, there may be cases where a more proprietary interface mechanism between the identically cloned systems is more efficient, e.g. to save data transformation at both ends of the interface. Using such a proprietary interface mechanism should not be construed as a violation of the IF principles as long as the “proprietary interface” is not a reason to dictate B/Ds to use the identically cloned systems. Having said that, any interface from those cloned systems to any external system must be IF compliant.

## 6.2 PRINCIPLES FOR INCLUDING INTEROPERABILITY AREAS UNDER THE IF

- a. The IFCG will co-ordinate the recommendation of technical standards that generically apply across B/Ds. For industry specific interoperability areas that affect multiple B/Ds, the IF will provide a link to domain specific standards defined by other B/Ds that possess the domain knowledge;
- b. Areas should be included only when there is a business need to do so (see Note 1);
- c. Areas should be included when there is an over-riding technical need to do so, for example domain name service and LAN/WAN Interworking;
- d. Areas where the choice of standards primarily depends on an external service provider providing related services to the Government should not be included. For example, in mobile computing, we expect the mobile network operator will decide which mobile communication standards to adopt in providing mobile services that are interoperable with the rest of the industry;
- e. An area should be included only when it directly impacts interoperability, i.e. where a common specification is required to enable two parties to communicate;

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- f. The majority of areas will focus on the interactions between computer systems e.g.
    - Information interchange between two or more discrete application systems, both direct and through removable storage media
    - Interaction between some central infrastructure services and the systems that use those infrastructure services
    - The format for exchanging documents between the computer systems used by different users
    - Security specifications to enable secure communication between two parties as required.
  - g. Some areas will focus on the open standards for one party to control certain behaviour of another party's computer system; e.g. the various markup languages such as HTML, GML, that allow the content author to control the display of content on another party's computer;
  - h. Areas are not required if they are implied by other interoperability areas. For example, an interoperability area is not required for Control Protocol for LAN/WAN Interworking (where specifications such as ICMP would be specified) as it is implied by the LAN/WAN Interworking interoperability area.

Note 1: Areas where there is a business need but where standards are immature will be included as areas for future consideration.

Note 2: Areas where it is envisaged it will satisfy a future business need, even if that need is currently not present, will also be included as areas for future consideration.

Note 3: With regard to the naming of the areas, we adopt the following principles:

- Areas should accurately reflect the scope of usage of the technical standards;
- Areas should be defined in such a way as to not restrict implementation choices, for example 'Hypertext Web Content' rather than 'HTML';
- Areas should, wherever possible, be consistent with those defined in related Government standards and frameworks;
- Areas should be flexible to ensure that they can accommodate future developments.

### 6.3 PRINCIPLES FOR SELECTING TECHNICAL STANDARDS UNDER THE IF

- a. The specifications adopted should be either internationally recognised or *de facto* standards that are mature and are widely used in the industry
- b. Mature and widely adopted open standards should be considered in favour of their proprietary alternatives
- c. The specifications adopted should be vendor and product neutral as far as possible;
- d. For any particular purpose, the number of specifications allowed should be limited as far as practicable in order to minimise the cost and complexity for the

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Government to support those specifications, provided that such limited choice will not cause too much inconvenience to members of the public;

- e. Without violating the principle of minimising the set of allowed specifications, the number of specifications chosen for each area should provide an appropriate level of flexibility without compromising the overall objective of interoperability;
- f. The specifications should be well aligned with Internet (e.g. W3C and IETF) standards as the Internet is a major channel for delivering e-Government services;
- g. Specifications will be selected which support the requirements of electronic submissions under law together with any additional requirements specific to the interactions between B/Ds and their business partners within or external to the Government;
- h. The industry should be involved when determining the specifications or schemas to be adopted for a vertical sector;
- i. Local, regional and international developments should be taken into consideration and, in particular, the development of standards in the wider Chinese community. The specifications adopted should take account of similar foreign government initiatives elsewhere demonstrating best practice;
- j. Where appropriate, specifications should be adopted which are consistent with current HKSARG standards specifications and frameworks;
- k. If a specification is implied by a higher level specification (e.g. the encryption algorithms RC4 and DES used by the transport level security standard SSL), then there is no need to specify it unless it is also applicable to another interoperability area (e.g. DES is also included as a symmetric encryption algorithm used independently of SSL);
- l. Consideration should also be given to the likely evolution of the mature specification, in the light of emerging standards and technologies, to minimise the likelihood of obsolescence of the mature standard;
- m. Versions of standards will need to be updated as new functionality is introduced and new versions become widely adopted by industry. Special attention will be paid to backward compatibility to minimise the impact of the transition to a new version of a specification, thereby facilitating continued interoperability;
- n. Prevailing IF standards that, regardless of versions, are no longer widely used in the open environment should be removed from the IF;
- o. When there is a new replacement to serve the same function, an old standard should be removed from the IF, unless :

- the old standard is still widely used in an open environment; or
- there is concern requesting existing users of the old standard to adopt a new standard (e.g. additional resources will be required from them) and compatibility between the old and new standards can be managed

Version numbers of technical specifications are selected to provide the appropriate level of functionality to meet the business and technical requirements. However, there are several cases where version number issues arise. The following principles clarify the rationale for selecting specific versions of specifications:

- p. Where applicable, the specification should be unambiguous so that the user of the specification knows exactly which standard or version of a standard to follow (in order for him to verify whether his work complies to the specification or not); this could be done through various means, e.g. by stating a reference document where the standard is published, or by referring to a reference implementation, e.g. Mozilla Thunderbird 2.0, etc.;
- q. In some cases, the functions of a particular standard (e.g. HTML and S/MIME) may not be fully implemented in some products, or a product may have implemented its own extensions. And in some cases, a product may not mention which version of a standard it is supporting. In such cases, it may be more practical to specify which are the products and versions that the receiving party is likely to use, so that the sender can generate messages / files that will be compatible with the application used by the receiving party;
- r. For specifications not related to submissions under law, if the software the receiving party needs to process the information / document is free, in most cases the version of the specification need not be mandated; however, the sender has the obligation to inform the receiving party which software (and versions of the software) is best for processing the information / document;
- s. For specifications related to submissions under law, there is a need to limit the number of allowed versions of a specification so that B/Ds can use a stable platform to process the submissions;
- t. Version numbers are selected to provide a broad range of product and/or technical compliance. They are also selected to cover the broadest practical extent of adoption – standards should be in common usage and/or readily implementable. The selected version may not be the latest available version: this is because the selected version meets the functional requirements and remains in popular usage;
- u. In selecting versions of standards, the implications on the user community are always considered. Specifying a recent version of a standard may require the Government, its agencies, and/or the public (citizens and businesses) to upgrade their technical environments and may cause expense to be incurred;

Note 1: Internationally recognised (e.g. ISO, IETF, W3C) or *de facto* standards relevant to an interoperability area would be included as candidate standards<sup>6</sup> for consideration.

Note 2: While only mature standards will be adopted, prominent emerging standards should be closely monitored for potential future adoption.

Note 3: Normally, new versions of the recommended standards will not be listed as an emerging standard although the new versions are likely to replace the currently recommended version in the future, except where there is a major difference between the current version and the new version.

Note 4: When multiple implementation choices or standards are recommended for an interoperability area, remarks should be provided on how the interacting parties may choose among the multiple standards, where necessary.

Note 5: When multiple standards are recommended for an interoperability area, the IF should recommend best practices for addressing interoperability among the different standards as necessary.

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<sup>6</sup> The candidate standards are listed in the “Analysis Underpinning the Recommendations on Interoperability Framework for e-Government”, which is a document in the IF document library.

## 7. SPECIFICATIONS UNDER THE INTEROPERABILITY FRAMEWORK

### 7.1 OVERVIEW

The specifications under the Interoperability Framework for e-Government currently include:

- Specifications in Sections 7.2 to 7.5 of this document;
- Data Standards
  - Common Schemas;
  - Project and Business Related Schemas
    - Common QR Code Specification for Retail Payments in Hong Kong (Merchant-Presented mode) published by the Hong Kong Monetary Authority;
    - Computer-Aided-Drafting Standard for Works Projects published by the Development Bureau;
    - Dangerous Goods Manifest Submission with ebXML Message Service Projects published by the Marine Department;
    - Data Alignment Measures (DAM) for the Alignment of Planning, Lands and Public Works Data published by the Development Bureau;
    - Financial Account Information Return XML Schema published by the Inland Revenue Department;
    - eHealth Record Information Standards published by the Food and Health Bureau;
    - Government Electronic Trading Services published by the Commerce, Industry and Tourism Branch of the Commerce and Economic Development Bureau; and
    - Weather Information in eXtensible Markup Language published by the Hong Kong Observatory.
  - Code Lists; and
  - Cross Reference on Representation Terms and Primitive Data Types.
- Guidelines on Dissemination of Information through Government Websites;
- LAN Addressing and Naming Standard; and
- XML Schema Design and Management Guide.

All specifications under the IF are accessible from the IF homepage.

Sections 7.2 to 7.5 below cover the technical standards which are grouped into a number of high-level categories referred to as Interoperability Domains:

- Application integration – technical specifications to enable application-to-application integration;
- Information access and interchange – technical specifications for file exchange, character sets and encoding, etc.;
- Security – technical specifications to enable the secure exchange of information;
- Interconnection – technical specifications to enable communication between systems.

Under each of these domains, there are a number of Interoperability Areas that define with more granularity where technical specifications to facilitate interoperability need to be identified.

In some cases, multiple specifications are recommended for an interoperability area. In these cases, where necessary, the IF will provide remarks to help project teams choose among the recommended standards, or for addressing interoperability issues in an environment where multiple standards are used.

The specifications are recommended based on analysis documented in the "Analysis Underpinning the Recommendations on Interoperability Framework for e-Government" which is posted on the IF homepage.

## 7.2 APPLICATION INTEGRATION DOMAIN

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
Simple functional integration in an open environment (e.g. information retrieval from a remote application)	The suite of core Web Services standards :  SOAP v1.1 or SOAP v1.2 for remote service invocation  WSDL v1.1 or WSDL v2.0 for remote service description  (where necessary) UDDI v2 or UDDI v3.0.2 for the publication and discovery of remote service descriptions  OpenAPI v3.0 or v3.1	No	When project teams select products to implement Web Services, they are recommended to take into consideration the products' conformance to the WS-BRSP's Basic Profile v1.1, Basic Profile v1.2 or Basic Profile v2.0. In addition, project teams should implement their Web Services requests and responses in accordance with the version of WS-BRSP Basic Profile they choose.

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
Reliable message exchange between application systems in an open environment for business document-oriented collaboration	ebMS v2 AS4-Profile v1.0 of ebMS v3	B/Ds will promulgate explicit requirements where relevant	Standards for reliable messaging are also emerging under the Web Services framework. Joined-up applications that are following Web Services standards should agree among the stakeholders on whether to adopt ebMS or some alternate protocol for reliable message exchange.
Portable virtual machine package	Open Virtualization Format (OVF) v1.1.0 (ISO/IEC 17203:2011)	No	
Application interface for content management systems and repositories	Content Management Interoperability Services (CMIS) v1.1	No	
Asynchronous message exchange between application systems	Advanced Message Queuing Protocol (AMQP) v1.0 Message Queue Telemetry Transport (MQTT) v3.1.1	No	

7.3 INFORMATION ACCESS AND INTERCHANGE DOMAIN

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
Hypertext Web content	HTML and XHTML as implemented by commonly adopted versions of browsers	No	The content providers and application developers should state on their Web page how the content can best be viewed. They are also recommended to test their content against the prevailing versions of popular browsers.
Client-side scripting	ECMA 262 Script Edition 5.1	No	
Document file type for content publishing	HTML and XHTML as implemented by commonly adopted versions of browsers PDF v1.2, 1.3, 1.4, 1.5, 1.6, 1.7 (ISO 32000-1) or 2.0 (ISO 32000-2:2020)	No	The HTML content providers should state on their document how the content can best be viewed. They are also recommended to test their content against the prevailing versions of popular browsers.  The PDF content providers should indicate which viewer software the recipients can use and supply a link to the viewer software if necessary.
Document file type for receiving	.txt	see Note 1	For HTML file types, members of the public should use features of HTML v4.01

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
documents under ETO	.rtf v1.6 HTML PDF v1.2, 1.3, 1.4, 1.5, 1.6, 1.7 (ISO 32000-1) or 2.0 (ISO 32000-2:2020) .doc (Word 97 file format which is used by Word 97 and later versions) .odt (OpenOffice.org v2.0 file format based on OpenDocument 1.0) .docx (ISO/IEC 29500:2008) .ppt (PowerPoint 97 file format which is used by PowerPoint 97 and later versions) .odp (OpenOffice.org v2.0 file format based on OpenDocument 1.0) .pptx (ISO/IEC 29500:2008) .xls (Excel 97 file format which is used by Excel 97 and later versions) .ods (OpenOffice.org v2.0 file format based on OpenDocument 1.0) .xlsx (ISO/IEC 29500:2008) PDF/A-1a (ISO 19005-1 Level A) PDF/A-1b (ISO 19005-1 Level B)		that are implemented in common by the prevailing versions of popular browsers.
Document file type for long term preservation	PDF/A-1a (ISO 19005-1 Level A) PDF/A-1b (ISO 19005-1 Level B)	No	Documents are created in or converted to PDF/A file type/format, for long term preservation to ensure that they can still be accessed in the future.
Formatted document file type for collaborative editing	.rtf v1.6 HTML and XHTML as implemented by commonly adopted versions of browsers	No	If the sender is uncertain what office software the recipients are using, the sender should send the documents in a format (e.g. .htm, .rtf, .doc, .docx) that common office software available in the

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
	<p>.doc (Word 97 file format which is used by Word 97 and later versions)</p> <p>.docx (ISO/IEC 29500-1)</p> <p>.odt</p>		<p>market are able to handle. However, if both sides are using office software that belongs to the same family, then tool-specific format like .odt may be used for file exchange.</p> <p>For HTML documents, the sender is also recommended to test their content against the prevailing versions of popular browsers.</p> <p>B/Ds should refer to the then OGCIO Circular No. 5/2006 (Guidelines for exchanging electronic documents) for guidelines on how to reduce their exposure to incompatibility problems arising from the mixed use of different office software products or different versions of the same product in a user community.</p>
Presentation file type for collaborative editing	<p>.ppt (PowerPoint 97 file format which is used by PowerPoint 97 and later versions)</p> <p>.pptx (ISO/IEC 29500-1)</p> <p>.odp</p>	No	<p>If the sender is uncertain what office software the recipients are using, the sender should send the presentation in a format (e.g. .ppt, .pptx) that common office software available in the market are able to handle. However, if both sides are using office software that belongs to the same family, then tool-specific format like .odp may be used for file exchange.</p> <p>B/Ds should refer to the then OGCIO Circular No. 5/2006 (Guidelines for exchanging electronic documents) for guidelines on how to reduce their exposure to incompatibility problems arising from the mixed use of different office software products or different versions of the same product in a user community.</p>
Spreadsheet file type for collaborative editing	<p>.xls (Excel 97 file format which is used by Excel 97 and later versions)</p> <p>.xlsx (ISO/IEC 29500-1)</p> <p>.ods</p> <p>Comma-Separated Values (CSV) text file</p>	No	<p>If the sender is uncertain what office software the recipients are using, the sender should send the spreadsheet in a format (e.g. .xls, .xlsx) that common office software available in the market are able to handle. However, if both sides are using office software that belongs to the same family, then tool-specific format like .ods may be used for file exchange.</p> <p>B/Ds should refer to the then OGCIO Circular No. 5/2006 (Guidelines for exchanging electronic documents) for guidelines on how to reduce their exposure to incompatibility problems arising from the mixed use of different office software</p>

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
			products or different versions of the same product in a user community.
Graphical / Image file types	<p>.jpg – for images that will tolerate information loss</p> <p>.gif v89a – for images that will tolerate information loss with few colours and limited graduation between colours</p> <p>.tif v6 – good for images that will not tolerate information loss</p> <p>.png second edition – as an alternative to gif v89a offering greater compression and where control over transparency is required</p> <p>epsf v3 – for images that require editing and/or which are included in PostScript printed output</p>	Yes	
Character sets and encoding for Web content	<p>ISO/IEC 10646:2003 with Amendment 1 and HKSCS-2004 – for encoding content in English or Chinese (Chinese characters are restricted to the Chinese-Japanese-Korean Unified Ideographs characters coded in the ISO/IEC 10646 standard and the HKSCS-2004)</p> <p>ISO/IEC 10646:2011 – for encoding content in English or Chinese (Chinese characters are restricted to the Chinese-Japanese-Korean Unified Ideographs characters coded in the ISO/IEC 10646 standard)</p>	No	<p>For the correct display of Web content, the content provider should specify the character encoding in the document explicitly.</p> <p>ISO/IEC 10646 is the standard for the common Chinese language interface. Unicode (ISO/IEC 10646 or UTF-8) shall be adopted for newly established Chinese version websites or websites undergoing major revamp. For details, please refer to “Technical Notes on Website Development and Maintenance”, which is available at:</p> <p><a href="https://www.digitalpolicy.gov.hk/en/our_work/digital_government/digital_inclusion/accessibility/doc/technical_notes.pdf">https://www.digitalpolicy.gov.hk/en/our_work/digital_government/digital_inclusion/accessibility/doc/technical_notes.pdf</a></p> <p>The International Ideographs Core (IICORE), a subset of the ISO/IEC 10646 standard (comprising the most commonly used characters) designed for use on resource-limited devices, was published in the ISO/IEC 10646:2003 Amendment 1. Further information about IICORE is available at:</p> <p><a href="https://www.ccli.gov.hk/en/iso10646/iicore.html">https://www.ccli.gov.hk/en/iso10646/iicore.html</a></p>

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
Character sets and encoding for other types of information exchange	<p>ASCII – for encoding content in English</p> <p>ISO/IEC 10646:2003 with Amendment 1 and HKSCS-2004 – for encoding content in English or Chinese (Chinese characters are restricted to the Chinese-Japanese-Korean Unified Ideographs characters coded in the ISO/IEC 10646 standard and the HKSCS-2004)</p> <p>ISO/IEC 10646:2011 – for encoding content in English or Chinese (Chinese characters are restricted to the Chinese-Japanese-Korean Unified Ideographs characters coded in the ISO/IEC 10646 standard)</p>	Yes	<p>Where applicable (e.g. in XML documents), the content provider should specify the character encoding in the document explicitly (e.g. use &lt;?xml encoding='UTF-8'?&gt; to specify the UTF-8 encoding in an XML document).</p> <p>ISO/IEC 10646 is the standard for the common Chinese language interface. Unicode (ISO/IEC 10646 or UTF-8) shall be adopted for newly developed systems or systems undergoing major revamp with Chinese data content. For details, please refer to “Technical Notes on Website Development and Maintenance”, which is available at:</p> <p><a href="https://www.digitalpolicy.gov.hk/en/our_work/digital_government/digital_inclusion/accessibility/doc/technical_notes.pdf">https://www.digitalpolicy.gov.hk/en/our_work/digital_government/digital_inclusion/accessibility/doc/technical_notes.pdf</a></p> <p>The International Ideographs Core (IICORE), a subset of the ISO/IEC 10646 standard (comprising the most commonly used characters) designed for use on resource-limited devices, was published in the ISO/IEC 10646:2003 Amendment 1. Further information about IICORE is available at:</p> <p><a href="https://www.ccli.gov.hk/en/iso10646/iicore.html">https://www.ccli.gov.hk/en/iso10646/iicore.html</a></p>
Compressed files	<p>.zip</p> <p>.gz v4.3</p> <p>.7z</p> <p>.rar</p>	Yes	
Removable storage media for receiving documents under the ETO	<p>CD-ROM in ISO 9660:1988 format</p> <p>DVD-ROM in ISO/IEC 13346:1995 format</p> <p>USB mass storage device in FAT format</p>	Yes	<p>The FAT format refers to the variants of the file system, namely FAT12, FAT16, FAT32 and exFAT.</p>
Animation	<p>Apple Quicktime (.qt, .mov, .avi)</p> <p>HTML5</p>	No	<p>Apple indicated in 2016 that its “QuickTime for Windows” was deprecated and no security updates for the product on Windows platform would be provided.</p> <p>The content provider should ensure that appropriate viewers/codecs are openly accessible to the consumer (e.g. as freeware downloadable from the Internet),</p>

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
			and should provide a pointer to the viewer/codecs as necessary.
Moving image and audio/visual	MPEG-1 (ISO 11172) – for video and audio .mp3 (ISO 11172) – for audio MPEG-4 (ISO 14496) – for video and audio  Uncompressed wave format (.wav) – for audio Free Lossless Audio Codec (.flac) – for audio	No	The content provider should ensure that appropriate viewers/codecs are openly accessible to the consumer (e.g. as freeware downloadable from the Internet), and should provide a pointer to the viewer/codecs as necessary.
Audio / video streaming	Real Audio / RealVideo (.ra, .ram, .rm, .rmm) Windows Media Formats (.asf, .wma, .wmv) MPEG-4 (ISO 14496)	No	The content provider should ensure that appropriate viewers/codecs are openly accessible to the consumer (e.g. as freeware downloadable from the Internet), and should provide a pointer to the viewer/codecs as necessary.
E-Business document / data message formatting language	XML and related W3C recommendations produced by the W3C XML Core Working Group  JavaScript Object Notation (JSON)	Business specific XML schemas will be published where relevant	XML users are recommended to create or generate XML 1.0 documents if they do not need the new features in XML 1.1, and to ensure as far as possible that their XML parsers can understand both XML 1.0 and XML 1.1.
XML schema definition	XML Schema 1.1 – for data-oriented message  DTD as defined in the corresponding XML specification – for textual document-oriented applications	Business specific XML schemas will be published where relevant	
Content syndication	RSS 1.0 or RSS 2.0	No	The content provider is free to use either RSS 1.0 or 2.0, while the content consumer should ensure that the RSS Reader can support both RSS 1.0 and 2.0.
Typography for the Web	Web Open Font Format (WOFF) File Format 1.0 or 2.0	No	Proprietary implementation for Web font does not gain wide support from vendors of Web browsers, and hence they are not recommended.
Calendaring and scheduling information	iCalendar file format (i.e., files with .ics file extension)	No	

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
Physical or Digital object event creation and sharing	ISO/IEC 19987:2017 EPC Information Services (EPCIS) Standard	No	
Digital Geographic Data, Metadata and Geospatial Web Services	<p>GML 3.1.1 (no ISO standard) and 3.2.1 (equivalent to ISO 19136:2007)</p> <p>Geography JavaScript Object Notation (GeoJSON - RFC 7946)</p> <p>GeoTIFF .1 Specification</p> <p>ISO 19115:2003 (Geographic information — Metadata)</p> <p>ISO/TS 19139:2007 (Geographic information — Metadata — XML schema implementation)</p> <p>OGC Web Services Standards:</p> <ul style="list-style-type: none"> <li>- OGC Web Map Service (WMS) 1.1.1 and 1.3.0</li> <li>- OGC Web Map Tile Service (WMTS) 1.0.0</li> <li>- OGC Web Feature Service (WFS) 1.0.0, 1.1.0 and 2.0.0</li> <li>- OGC Web Coverage Service (WCS) 1.0.0, 1.1.0, 1.1.1, 1.1.2 and 2.0.1</li> <li>- OGC Web Processing Service (WPS) 1.0.0</li> <li>- OGC Catalogue Service for the Web (CSW) 2.0.2</li> </ul> <p>ISO 19111:2019 (Geographic information -- Spatial referencing by coordinates)</p>	No	<p>The above open Geographic Data formats, Metadata and Geospatial Web Services standards are recognised by the International Organization for Standardization (ISO) and/or the Open Geospatial Consortium (OGC).</p> <p>In the long term, under the CSDI strategic framework, B/Ds are required to progressively release spatial data in compliance with the CSDI standards to the public through the CSDI Portal. For detail, B/Ds should refer to Development Bureau General Circular No. 1/2021 and CSDI Resources Centre at <a href="https://geoportal.landsd.ccgo.hksarg/csdi/main/">https://geoportal.landsd.ccgo.hksarg/csdi/main/</a> (Intranet).</p>
Quick Response (QR) Code	ISO/IEC 18004:2015	No	
Sensor Information Exchange	Sensor Web Enablement (SWE) Common Data Model Encoding v2.0	No	
Media delivery interface for the Web	Encrypted Media Extensions (EME)	No	

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
Vector graphics (non GIS/mapping application)	Scalable Vector Graphics v1.0 or v1.1	No	

Note 1: There is some difference between the recommended specification and the format stated in the Format and Manner Requirements that prevail when this version of the IF is published. The recommended specification is intended to be relevant for electronic submission under the ETO and when this version of the IF becomes effective, this and any other relevant specifications will be promulgated to the public through a government notice published in relation to the Format and Manner Requirements.

7.4 SECURITY DOMAIN

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
Secure exchange of messages in a Web Services environment (e.g. applications using Web services security framework such as DP)	WS-Security 1.1 or WS-Security 1.1.1	No	Project teams should closely monitor the development of the OASIS Web Services Security Maintenance (WSS-M) TC and follow its recommendations when it is ratified.
Attachment of digital signature to electronic documents received under ETO (e.g. Tradelink services with Personal ID-Cert)	PKCS #7 v1.5 (RFC 2315) S/MIME v3 or v4 PDF v1.5, 1.6, 1.7 (ISO 32000-1) or 2.0 (ISO 32000-2:2020)	Yes	For electronic submissions via e-mail pursuant to the ETO, members of the public should use only those S/MIME v3 or v4 enabled e-mail client software.
E-mail security (e.g. Tradelink services with Personal ID-Cert)	S/MIME v3 or v4 SPF (RFC 7208) DKIM (RFC 6376)	Yes	For electronic submissions via e-mail pursuant to the ETO, members of the public should use only those S/MIME v3 or v4 enabled e-mail client software.
XML message encryption (e.g. SET to protect credit card and associated payment order information)	XML Encryption	To be specified along with the business specific XML schema	
XML message signing (e.g. SET to protect credit card and associated payment order information)	XML-Signature Syntax and Processing (RFC 3275) XML Signature Syntax and Processing v1.1	To be specified along with the business specific XML schema	
IP network-level security (e.g. VPN)	IPsec	No	
Transport-level security (e.g. VPN, secure Web server)	Transport Layer Security (TLS) protocol v1.2 or v1.3	No	

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
Symmetric encryption algorithms (e.g. storage encryption)	AES	No	The choice of algorithms depends on the level of security required. In addition, AES supports key lengths of 128, 192 and 256 bits offering different levels of cryptographic strength. The interacting parties should either agree before implementation on the algorithm to use or should enable some auto-negotiation mechanism.
Asymmetric encryption algorithms (e.g. Secure HTTP Web tunnel access)	RSA	No	
Digital signature algorithms (e.g. code signing for application development)	DSA RSA for Digital Signatures	No	The interacting parties should either agree before implementation on the algorithm to use or should enable some auto-negotiation mechanism.
Hashing algorithms for digital signature (e.g. applications with digital signature feature such as Government Confidential Mail System, Lotus Notes)	SHA-256, SHA-384 and SHA-512	No	
Cryptographic message syntax for file-based signing and encrypting (e.g. signing and encryption on PDF document)	PKCS #7 v1.5 (RFC 2315)	No	
On-line certificate status protocol (online protocol to obtain the revocation status of an X.509 digital certificate, e.g. Government Confidential Mail System)	Online Certificate Status Protocol (OCSP) (RFC 6960)	No	

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
Certification request (format of digital certification request in PKI, e.g. Government Confidential Mail System)	PKCS #10 v1.7 (RFC 2986)	No	
Certificate profile (standard digital certification syntax format for Internet such as e-mail, IPsec, and Web applications)	RFC 5280 (X.509 v3)	No	
Certificate revocation list profile (support CRL validation by a PKI-enabled application, e.g. Government Confidential Mail System)	RFC 5280 (X.509 v2)	No	
Certificate import / export interface (an archive file format for a private key with its X.509 certificate, e.g. Government Confidential Mail System)	PKCS #12 v1.1	No	
Cryptographic token interface (generic API access to hardware security modules (HSM) and smart cards, e.g. Government Confidential Mail System)	PKCS #11 v2.11 Microsoft CryptoAPI/CNG	No	Cryptographic tokens not dedicated for a specific purpose should support both interfaces. Applications that use cryptographic tokens may choose to use either of these interfaces.
Cryptographic token information syntax (e.g. smart card / token to present secure user identification)	PKCS #15 v1.1	No	

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
Exchange of authentication and authorisation information (e.g. DP and MARS)	SAML v1.1 or v2.0 WS-Federation v1.2	No	
Time stamping protocol (e.g. used by digital time-stamping service to provide signature validation even after the key expires)	RFC 3161 (X.509 PKI TSP)	No	
Cyber threat information sharing standards (e.g. used by threat analysts or security experts to review cyber threats and take remediation measures such as prevention, detection, response, and sharing of cyber threat information within an organisation)	STIX v1.2.1 or v2.0 or v2.1 TAXII v1.1.1 or v2.0 or v2.1 TLP v2.0	No	
Authentication and authorisation with distributed identity	OpenID Connect 1.0 OAuth 2.0 FIDO Universal Authentication Framework (FIDO UAF) 1.1, 1.2 Client to Authenticator Protocols (CTAP) W3C Web Authentication (WebAuthn) Level 2	No	<p>OpenID Connect (OIDC) supports federation protocol user identity from trusted third-party authentication authorities.</p> <p>OAuth 2.0 allows a user to grant limited access to their resources on one site to another site, without having to expose their credentials.</p> <p>FIDO UAF is an authentication protocol and allows online services to offer password-less and multi-factor authentication.</p> <p>CTAP specifies a protocol for communication between a personal device with cryptographic capabilities (aka authenticator) and a host computer.</p> <p>WebAuthn uses asymmetric cryptography with phishing protections built into the browser and platform for authenticating with websites.</p>

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
Domain name system (DNS) security	Domain Name System Security Extensions (DNSSEC)	No	

7.5 INTERCONNECTION DOMAIN

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
E-mail transport	SMTP (RFCs 5321, 5322) SMTP over TLS (RFC 3207)	Yes	
E-mail format	MIME (RFCs 2045, 2046, 2047, 2049, 2231, 2387, 2392, 2557, 3676, 4289, 6838, 7303)	Yes	
Mail box access	POP3 – for basic mail box access  IMAP4 rev1 – for more advanced functionality allowing clients to manipulate messages on the server	No	
Hypertext transfer protocol	HTTP/1.1 or HTTP/2	No	
Directory access	LDAP v3	No	
Domain name service	DNS IDN	No	
File transfer	FTP HTTP/1.1 or HTTP/2 SFTP	Yes	The FTP and HTTP protocol on their own have no provision for data encryption. Project teams demanding data encryption may use SFTP or use FTP/HTTP over a secure channel to enable secure file transfer.  For server-to-client secure file transfer in a Web-based environment, the simplest way is to use HTTP over TLS to avoid having to install client-side software.
LAN / WAN interworking	IPv4 IPv6	No	IPv4 hosts are unable to communicate directly with IPv6 hosts, and vice versa. Solutions based on upper layers of network protocols are required for interoperability between IPv4 and IPv6 hosts.

Interoperability area	Recommended specification(s)	Are the specifications relevant to submissions under ETO ?	Remarks
			IPv4 and IPv6 are expected to co-exist for a long period of time due to the prominent role IPv4 is currently playing. Project teams are highly advised to select products that support or with roadmap to support IPv6 in addition to IPv4.
LAN / WAN transport protocol	TCP – preferred transport protocol over UDP  UDP – where required e.g. to support particular protocols	No	
Wireless LAN	IEEE 802.11b IEEE 802.11g IEEE 802.11n IEEE 802.11ac IEEE 802.11ax	No	Products of Wireless LAN with Wi-Fi Certification are recommended in order to ensure the interoperability between different manufacturers.  For all the IEEE 802.11 wireless LAN standards, the areas of access control, authentication, encryption, and data integrity are addressed by Wi-Fi Protected Access 2 (WPA2) and Wi-Fi Protected Access 3 (WPA3). For details, reference could be made to: <a href="https://en.wikipedia.org/wiki/Wi-Fi_Protected_Access">https://en.wikipedia.org/wiki/Wi-Fi_Protected_Access</a> and <a href="http://www.giac.org/paper/gsec/4214/wireless-security-ieee-80211-standards/106760">http://www.giac.org/paper/gsec/4214/wireless-security-ieee-80211-standards/106760</a>
Wireless LAN security	WPA2 WPA3	No	WPA2 provides a stronger encryption mechanism through AES, which is a requirement for some corporate and government users.  WPA3 is backward compatible with current WPA2 devices and WPA2 devices will continue to interoperate and provide recognised security protection during the transition to WPA3 security in coming years.

7.6 OTHER SPECIFICATIONS UNDER OBSERVATION

The technical specifications listed below are under observation either because the need to address the interoperability area is not imminent or the specifications are not matured / widely adopted yet. Please refer to the document "Analysis Underpinning the Recommendations on Interoperability Framework for e-Government" for details.

Domain	Interoperability area	Specification(s) under observation	
Application Integration	Reliable message exchange between application systems in an open environment for business document-oriented collaboration	WS-ReliableMessaging WS-Transaction	
	Asynchronous message exchange between application systems	Constrained Application Protocol (CoAP) Message Queue Telemetry Transport (MQTT) v5.0 Data Distribution Service (DDS)	
	Information model for e-business registry	ebXML Registry Information Model	
	E-business registry service	ebXML Registry Service Specification	
	Transport-neutral mechanisms to address Web Services and messages	WS-Addressing	
	Grammar for expressing the capabilities, requirements, and general characteristics of entities in an XML Web Services-based system	WS-Policy	
	Intra-government workflow and business process management	Business Motivation Model (BMM) Business Process Definition Metamodel (BPDM) Business Process Maturity Model (BPMM) Business Process Model and Notation (BPMN) Web Services Business Process Execution Language (WS-BPEL) Business Process Specification Schema (BPSS)	
	IT service modeling	Service Modeling Language (SML)	
	Cloud management interface		Open Cloud Computing Interface (OCCI)
			Cloud Infrastructure Management Interface (CIMI)
	Cloud data management interface		Cloud Data Management Interface (CDMI)
	Web application interface for data access and publishing		Open Data Protocol (OData)
		XML schema definition	RELAX NG
Content syndication		Atom	

Domain	Interoperability area	Specification(s) under observation
Information Access and Interchange	Digital Geographic Data, Metadata and Geospatial Web Services	GML 3.3 (equivalent to ISO 19136-2:2015) ISO 19115-1:2014 (Geographic information — Metadata — Part 1: Fundamentals) ISO 19115-2:2019 (Geographic information — Metadata — Part 2: Extensions for acquisition and processing) ISO/TS 19115-3:2016 (Geographic information — Metadata — Part 3: XML schema implementation for fundamental concepts) OGC APIs
	Content/data resource description language	Resource Description Framework
	Inter-organisation radio frequency identification	The suite of RFID related specifications from EPCglobal ISO 18000 series of standards (Radio frequency identification for item management)
	Efficient XML Interchange (EXI)	EXI
	Media Application Format	ISO/IEC 23000-19 Common Multimedia Application Format (CMAF)
Security	Attachment of digital signature to electronic documents received under ETO	Cryptographic Message Syntax (CMS) (RFC 5652)
	Asymmetric encryption algorithms	Elliptic Curve Cryptography (ECC) (RFC 5753)
	Digital signature algorithms	ECDSA
	Cryptographic message syntax for file-based signing and encrypting	Cryptographic Message Syntax (CMS) (RFC 5652)
	E-mail security	DMARC (RFC 7489)
	Hashing algorithms for digital signature	SHA-3
	Cryptographic token interface	PKCS #11 v3.0
	XML-based authorisation and entitlement	XACML
	XML key management	XKMS
	XML-based identity provisioning	SPML 1.0, 2.0 SCIM 1.1, 2.0
Interconnection	Hypertext transfer protocol	WebSocket Protocol HTTP/3
	File transfer	HTTP/3
	Audio-visual communications	Session Initiation Protocol (SIP) H.323
	Instant messaging and presence technology	Extensible Messaging and Presence Protocol (XMPP)
	Multicast for Layer 3 VPN	IETF "Multicast in MPLS/BGP IP VPNs"

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Domain	Interoperability area	Specification(s) under observation
	Wireless LAN	Constrained Application Protocol (CoAP)

## 8. ABBREVIATIONS AND ACRONYMS

AES	Advanced Encryption Standard
API	Application Programming Interface
AS	Autonomous System
ASCII	American Standard Code for Information Interchange
B/D	Bureau/Department
BGP	Border Gateway Protocol
BMM	Business Motivation Model
BPDM	Business Process Definition Metamodel
BPMM	Business Process Maturity Model
BPMN	Business Process Model and Notation
BPSS	Business Process Specification Schema
CAD	Computer-Aided-Drafting
CIS	Central Internet Services
CDMI	Cloud Data Management Interface
CIMI	Cloud Infrastructure Management Interface
CMIS	Content Management Interoperability Services
CMS	Cryptographic Message Syntax
CRL	Certificate Revocation List
CRMF	Certificate Request Message Format
CS	Common Service
DDS	Data Distribution Service
DES	Data Encryption Standard
DKIM	DomainKeys Identified Mail
DMARC	Domain-based Message Authentication, Reporting and Conformance
DN	Departmental Network
DNS	Domain name services
DP	Departmental Portal
DPO	Digital Policy Office
DSA	Digital Signature Algorithm
DTD	Document Type Definition
EAG	External Access Gateway
EBCDIC	Extended Binary-Coded Decimal Interchange Code
ebMS	ebXML Message Service
ebXML	Electronic Business eXtensible Markup Language
ebXML CPPA	ebXML Collaboration Protocol Profile and Agreement
ECC	Elliptic Curve Cryptography
ECDSA	Elliptic Curve Digital Signature Algorithm
ECMA	European Computer Manufacturer's Association
EPC	Electronic Product Code
EPCIS	Electronic Product Code Information Services
EPSF	Encapsulated PostScript File
ETO	Electronic Transactions Ordinance
FTP	File Transfer Protocol
GCN	Government Communication Network
GDS	Government Directory Services
GeoTIFF	Geo-referenced Tagged Image File Format
GML	Geographic Markup Language

GNA	Government Network Architecture
GNET	Government Backbone Network
GTSA	Government Technology and System Architectures
HKSARG	The Government of the Hong Kong Special Administrative Region
HKSCS	Hong Kong Supplementary Character Set
HSM	Hardware Security Module
HTML	HypertText Markup Language
HTTP	Hypertext transfer protocols
ICMP	Internet Control Message Protocol
ID-FF	Identity Federation Framework
IDN	Internationalized Domain Name
IEEE	Institute of Electrical and Electronics Engineers
IETF	Internet Engineering Task Force
IF	Interoperability Framework
IFCG	Interoperability Framework Co-ordination Group
IGP	Interior Gateway Protocol
IICORE	International Ideographs Core
IMAP	Internet Message Access Protocol
IP	Internet Protocol
IPsec	Internet Protocol Security
ISO	International Organization for Standardization
ITG InfoStation	IT in Government Information Station
ITMU	IT Management Unit
LAN	Local Area Network
LDAP	Lightweight Directory Access Protocol
LDUP	LDAP Duplication / Replication / Update Protocol
MARS	Multiple Application Registration Service
MIME	Multipurpose Internet Mail Extensions
MPEG	Moving Picture Experts Group
MS-DOS	Microsoft Disk Operating System
OData	Open Data Protocol
OGCIO	Office of the Government Chief Information Officer
OSPF	Open Shortest Path First
OVF	Open Virtualization Format
PDF	Portable Document Format
PKCS	Public Key Cryptography Standards
PML	Physical Markup Language
POP	Post Office Protocol
PSC	Project Steering Committee
RC4	Rivest's Cipher 4
RFC	Request for Comments
RPC	Remote Procedure Call
RSA	Rivest-Shamir-Adleman
S/MIME	Secure Multipurpose Internet Mail Extensions
SAML	Security Assertion Markup Language
SCIM	System for Cross-Domain Identity Management
SET	Secure Electronic Transaction
SFTP	SSH File Transfer Protocol
SHA	Secure Hash Algorithm
SIP	Session Initiation Protocol

SML	Service Modeling Language
SMTP	Simple Message Transfer Protocol
SNIA	Storage Networking Industry Association
SOAP	Simple Object Access Protocol
SPF	Sender Policy Framework
SPML	Service Provisioning Markup Language
SSL	Secure Sockets Layer
STIX	Structured Threat Information eXpression
TAXII	Trusted Automated eXchange of Indicator Information
TCP	Transmission Control Protocol
TLP	Traffic Light Protocol
TLS	Transport Layer Security
UDDI	Universal Description Discovery and Integration
UDP	User Datagram Protocol
UN/EDIFACT	United Nation / Electronic Data Interchange for Administration, Commerce and Transport
USB	Universal Serial Bus
UTF	Universal Transformation Format
VPN	Virtual Private Network
W3C	World Wide Web Consortium
WAE	Wireless Application Environment
WAN	Wide Area Network
WOFF	Web Open Font Format
WPA	Wi-Fi Protected Access
WSDL	Web Services Description Language
WS-BPEL	Web Services Business Process Execution Language
WS-BRSP	Web Services Basic Reliable and Secure Profiles
WSIL	Web Services Inspection Language
Web	World Wide Web
XACML	eXtensible Access Control Markup Language
XHTML	Extensible HyperText Markup Language
XKMS	XML Key Management Specification
XML	Extensible Markup Language
XMLCG	XML Co-ordination Group
XMPP	Extensible Messaging and Presence Protocol